Suttons Bay Area Public Library

Leelanau County, Michigan

Audit Report

For the Year Ended June 30, 2004

Michigan Deptartment of Treasury
496 (2-04)

Auditing Procedures Report

DEPT. OF THEASURY
UEU - 2 2004
LOCAL AUDIT & FINANCE DIV.

Issued under P.A. 2 of 1968, as a	mended.		LOCAL AUE	HT & FINANCE DIV.
Local Government Type City Township	☐Village <b>X</b> Other		Suttons Bay Area Public Library	County
Audit Date 6 / 30 / 04	Opinion Date 11/16/04	Date Acco	ountant Report Submitted to State:  / 30 / 04	l Leelanau

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in Michigan by the Michigan Department of Transport

We affi	ਭ। Stateme: rm that:	nts f	or Counties and Local Units of Government in Michigan by the Mi	ichigan Departm	nent of Treasury.	solung Tollinat		
		plied	d with the Bulletin for the Audits of Local Units of Government in M	<i>flichiaan</i> as revis	sed			
			ublic accountants registered to practice in Michigan.	meringan zo teri				
We furth	ner affirm tl	he fo	ollowing. "Yes" responses have been disclosed in the financial sta mendations	itements, includ	ing the notes, or	in the report of		
You mus	t check the	e app	plicable box for each item below.					
Yes	⊠ No	1.	Certain component units/funds/agencies of the local unit are ex	cluded from the	financial statem	ients.		
Yes	⊠ No		There are accumulated deficits in one or more of this unit's u 275 of 1980).					
Yes	⊠ No	3.	There are instances of non-compliance with the Uniform Accamended).	counting and Bi	udgeting Act (P.	A. 2 of 1968, a		
Yes	⊠No	4.	The local unit has violated the conditions of either an order requirements, or an order issued under the Emergency Municipal	issued under al Loan Act.	the Municipal Fi	nance Act or it		
Yes	⊠ No	5.	The local unit holds deposits/investments which do not comply as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 129.91].	y with statutory CL 38.1132]).	requirements. (	P.A. 20 of 1943		
Yes	⊠ No	6.	The local unit has been delinquent in distributing tax revenues the	nat were collecte	ed for another ta	xing unit.		
Yes	⊠No	7.	pension benefits (normal costs) in the current year. If the plan	The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).				
Yes	⊠ No		The local unit uses credit cards and has not adopted an app (MCL 129.241).					
Yes	⊠ No	9.	The local unit has not adopted an investment policy as required by	oy P.A. 196 of 1	997 (MCL 129.9	5).		
We have	enclosed	the	following:	Enclosed	To Be Forwarded	Not Poguire d		
The letter	of comme	ents a	and recommendations.	×	roiwaided	Required		
			deral financial assistance programs (program audits).			X		
Single Au	dit Reports	s (AS				<del></del>		
Certified Pul	blic Accountai	nt (Fir	TOBIN & CO., P.C. TOBIN & CO., P.C. TOBIN & CO., P.C.					
Street Addre	ess		TRAVERSE CITY, MI 49689-2869					

	TOBIN & CO., P.C.			X
	4UU E. EIGHTH CT			
	AVERSE CITY, MI 49686-2668 231-947-0151	City	State	ZIP
Accountant Signature	il 1. Dayle		Date //-	-29-04

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**INTRODUCTORY SECTION** 

#### Comments and Recommendations

We have examined the basic financial statements and the individual fund financial statements of Suttons Bay Area Public Library, Leelanau County, for the year ended June 30, 2004 and have issued our report thereon. As part of our examination, we made a study and evaluation of the Library's system of internal accounting control to the extent we considered necessary to evaluate the system as required by generally accepted auditing standards. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the Library's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole.

Our study and evaluation made for the limited purpose described above would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal control of Suttons Bay Area Public Library taken as a whole. As a result of our examination, we respectfully submit the following comments and recommendations.

### Organization and Function

The Suttons Bay Area Public Library is organized in accordance with State statutes. It serves residents of Bingham Township, Suttons Bay Township and the Village of Suttons Bay. It is recognized as a public library by the State Library Board to which it submits annual reports. The Public Library is governed by a board appointed by the units which it serves. The Board meets monthly.

The Library has numerous volumes available for loan to users. Users must be registered with the Library. No fines are assessed for overdue books, but follow-up procedures have been adopted and are enforced.

Revenues consist of penal fines assessed by County courts, State aid, appropriations from participating Townships, earned interest, donations, and other miscellaneous income.

#### Accounting Records and Procedures

In general, accounting records were maintained in very good order. Recorded revenues were deposited timely and intact. Bank accounts were reconciled on a monthly basis. Our testing disclosed that disbursements were supported by itemized invoices.

The Treasurer and Librarian maintain a receipts and disbursements journal which also reflects the balance in the bank at all times. Income and expenses are posted monthly from the journal to individual ledger accounts from which periodic and annual financial statements are prepared. The recommended chart of accounts is being used.

#### **Board Minutes**

Board minutes were maintained in good order and kept in a separate binder.

#### **Budgets and Procedures**

A budget for the General Operating Fund was prepared and amended as required by law.

#### Insurance and Surety Bond Coverage

Records indicate that the Library has such insurance coverage as fire and extended coverage for buildings, collections, and equipment, general liability and workmen's compensation. We were informed that coverage was reviewed during the audit year. The Treasurer is bonded for \$5,000.

After completion of our audit, we will mail the necessary copies of our report to the State Department of Treasury.

We appreciate the courtesy extended our field examiner in the conduct of this audit.

Your confidence is respected. Please contact us if questions arise or assistance is needed.

FINANCIAL SECTION

#### REPORT OF INDEPENDENT AUDITOR

To the Library Board Suttons Bay Area Public Library Leelanau County Suttons Bay, Michigan 49682

We have audited the basic financial statements of Suttons Bay Area Public Library, Leelanau County, as of and for the year ended June 30, 2004, as listed in the table of contents. These basic financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly in all material respects, the financial position of such funds of Suttons Bay Area Public Library, Leelanau County at June 30, 2004, and the results of operations in conformity with accounting principles generally accepted in the United States of America.

The budgetary comparison schedules, as identified in the table of contents, are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. The supplemental information has been subjected to the auditing procedures applied to the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying financial statements do not present a Management's Discussion and Analysis, which would be an analysis of the financial performance for the year. The Governmental Accounting Standards Board has determined that this analysis is necessary to supplement, although not required to be a part of, the basic financial statements.

TOBIN & CO., P.C.

Certified Public Accountants

November 16, 2004

#### Suttons Bay Area Public Library Statement of Net Assets and Governmental Fund Balance Sheet June 30, 2004

<u>Assets</u>	General Fund	Adjustments (Note 3)	Statement of Net Assets
Petty Cash	\$ 150	\$ -	\$ 150
Cash in Bank – Checking	12,565	Ψ -	12,565
Cash in Bank – Money Market	8,367	_	8,367
Cash in Bank - Certificate of Deposit	8,479	-	8,479
Capital Assets, Net of Accumulated Depreciation		<u>332.556</u>	332,556
Total Assets	29,561	332,556	362,117
Liabilities			
Benefits Payable	502		
Deferred Revenue	593 10,310	-	593
Compensated Absences	10,310	1,608	10,310
		1,008	1,608
Total Liabilities	10,903	1.608	12,511
Fund Balances/Net Assets			
Fund Balance			
Restricted	810	(910)	
Unrestricted	17,848	(810) (17,848)	-
Total Fund Balances	10.650		
	<u> 18.658</u>	(18,658)	
Total Liabilities and Fund Balances	<u>\$ 29,561</u>		
Net Assets			
Invested in Capital Assets		222.554	
Restricted		332,556	332,556
Unrestricted		810	810
		16.240	<u>16,240</u>
Total Net Assets		<u>\$ 349,606</u>	\$ 349,606
		<u>~ 7-7,000</u>	<u> </u>

See Accompanying Notes to Basic Financial Statements

# Suttons Bay Area Public Library Statement of Activities and Governmental Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2004

Expenditures/Expenses:	General <u>Fund</u>	Adjustments (Note 4)	Statement of Activities
Library Materials Salaries, Wages and Fringe Benefits Facilities and Equipment Administrative Services	\$ 28,186 54,323 32,408 	\$ (7,386) (87) 4,373	\$ 20,800 54,236 36,781 8,721
Total Expenditures/Expenses	123,638	(3,100)	120,538
Program Revenues:			
Charges for Services Operating Grants and Contributions	2,090 119,834	<u>-</u>	2,090 119,834
Total Program Revenues			121,924
Net Program Revenues			1,386
General Revenues: Interest	173	-	173
Excess Revenues (Expenditures)	(1,541)	1,541	-
Change in Net Assets		1,559	1,559
Fund Balance/Net Assets:			
Beginning of the Year	20,199	327,848	348,047
End of the Year	\$ 18,658	\$ 330,948	<u>\$ 349,606</u>

Suttons Bay Area Public Library Notes to Financial Statements June 30, 2004

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Suttons Bay Area Public Library is located in Leelanau County and serves at least two Townships and the Village of Suttons Bay.

The Library's basic financial statements include the accounts of all Library operations. The criteria for including organizations within the Library's reporting entity, as set forth in GASB No. 14, "The Financial Reporting Entity", includes oversight responsibility, fiscal dependency and whether the financial statements would be misleading if data were not included.

Based on the above criteria, there are no other organizations included in these financial statements.

#### B. Basis of Presentation

The government-wide financial statements (the statement of net assets and the statement of changes in net assets) report information on all of the activities of the Library. Governmental activities are supported by taxes and intergovernmental revenues and are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Other items not properly included among program revenues are reported instead as general revenues.

The financial activities of the Library are also reported in a separate self-balancing governmental fund described as follows:

<u>General Fund</u> – This fund is used to account for all financial transactions not accounted for in another fund, including the general operating expenditures of the Library. Revenues are derived primarily from penal fines, state aid, and local unit appropriations.

#### C. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund and agency fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. A one-year availability period is used for recognition of all Library Governmental Fund revenues. Expenditures are recorded when the related fund liability is incurred. However, expenditures related to compensated absences are recorded only when payment is due.

The revenue susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. All other governmental fund revenues are recognized when received.

Suttons Bay Area Public Library Notes to Financial Statements June 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Budgets

The General Fund is under formal budgetary control. Budgets shown in the required supplementary schedules for this fund were prepared on a basis not significantly different from the modified accrual basis used to reflect actual results and consist only of those amounts contained in the formal budget approved and amended by the Library.

For budgetary purposes appropriations lapse at fiscal year end.

#### E. Capital Assets

Capital assets, which includes property, plant, and equipment, are reported in the applicable governmental column in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest is capitalized during the construction period on property, plant and equipment.

Assets capitalized have an original cost of \$1,000 or more except for collection items and over one year of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Buildings40 yearsBuilding Improvements20 yearsFurnishings10 yearsCollections2-10 yearsEquipment5 years

#### F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

- A. We noted no violations of legal provisions and/or contractual provisions of various agreements related to financial matters.
- B. All funds had positive fund balances at June 30, 2004.
- C. Public Act 621 of 1978, Section 18, provides that a local unit shall not incur expenditures in excess of the amount appropriated. For the year ended June 30, 2004, no Library cost center exceeded its appropriation without formal budget amendment.

# NOTE 3 - EXPLANATION OF CERTAIN ADJUSTMENTS BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET ASSETS

Net capital assets of \$332,556 used in governmental activities are not financial resources and therefore are not reported in the fund.

Long-term liabilities (compensated absences of \$1,608) applicable to the Library's governmental activities are not due and payable in the current period and accordingly are not recorded as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets.

Suttons Bay Area Public Library Notes to Financial Statements June 30, 2004

# NOTE 4 - <u>EXPLANATION OF CERTAIN ADJUSTMENTS BETWEEN THE GOVRNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE STATEMENT OF ACTIVITIES</u>

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives and reported as depreciation expense. Depreciation of Library materials exceeded capital outlay by \$7,386 for the year. Facilities and equipment capital outlay exceeded depreciation by \$4,373 for the period.

Compensated absence expenditures in the general fund required the use of \$87 of current financial resources over those reported in the statement of activities.

#### NOTE 5 - DEPOSITS WITH FINANCIAL INSTITUTIONS

#### A. Legal Provisions for Deposits and Investments

Act 20, Public Acts of 1943, as amended by Act 217, Public Acts of 1982, and Act 196, Public Acts of 1997, states that the Library, by resolution, may authorize the Treasurer to invest surplus funds as follows:

- (1) In bonds and other direct obligations of the United States or an agency or instrumentality of the United States.
- (2) In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration, but only if the bank, savings and loan association, or credit union complies with subsection (2).
- (3) In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after date of purchase.
- (4) Repurchase agreements consisting of instruments defined in (1) above.
- (5) In bankers' acceptances of United States Banks.
- (6) Obligations of the State of Michigan or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- (7) In mutual funds registered under the investment company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by local units of government in Michigan.

#### B. Types of Deposits

The Library had \$30,526 deposited with a local financial institution at June 30, 2004 with a carrying value of \$29,411. Interpreting the FDIC insurance coverage of \$100,000 of demand deposits and \$100,000 of time deposits per financial institution, the Library had no uninsured deposits at June 30, 2004.

Suttons Bay Area Public Library Notes to Financial Statements June 30, 2004

#### NOTE 6 - CAPITAL ASSETS

Capital assets of governmental activities consisted of the following:

	Balance			Balance	
	6/30/03	_Additions_	Deletions	6/30/04	
Buildings	\$ 357,632	\$ -	\$ -	\$ 357,632	
Building Improvements	10,521	-	-	10,521	
Collection	318,199	54,582	-	372,781	
Equipment	14,436	9,605	_	24,041	
Furnishings	15,448		-	15,448	
Total	716,236	64,187	•	780,423	
Accumulated Depreciation	(386,693)	(61,174)	-	(447,867)	
	<u>\$ 329,543</u>	\$ 3,013	<u> -</u>	\$ 332,556	

#### NOTE 7 - <u>INVENTORIES</u>

Suttons Bay Area Public Library does not maintain a substantial inventory of supplies or materials. Purchases are normally made as needed, and the items are recorded as expenses when purchased.

#### NOTE 8 - PENSION PLAN

The Library participated in a defined contribution simplified employee pension plan for its employees who earn over \$5,000 per year. Contributions made to the plan for the audit year at 7.65% and 6.2% of covered payroll were \$3,028. Covered payroll was \$41,399 of \$46,186 total payroll. Contributions are immediately 100% vested to the employee.

The Library provides Medicare coverage for all its officials and employees and Social Security coverage for all employees not covered by the pension plan.

#### NOTE 9 - CONTINGENT LIABILITIES

There are no known contingent liabilities of the Library.

#### NOTE 10- LEASE

The Library rents the land upon which their facilities are located from the Village of Suttons Bay under a lease which expires April 26, 2045. The Library is responsible for upkeep, repairs and maintenance, utilities and insurance on the leased property.

#### NOTE 11- COMPENSATED ABSENCES

The Librarian accrues one vacation day per month and may carry over up to 32 hours to the following fiscal year. In the event of termination of employment, the Librarian is reimbursed for up to 12 days of unused, accumulated vacation leave. 17 hours of vacation leave was unused at June 30, 2004. Other salaried employees accrue vacation time based upon the number of hours worked and the length of library employment and may carry over up to 20 hours to the following fiscal year. In the event of termination, the other salaried employee is reimbursed for up to 7 ½ days of unused accumulated vacation leave. 63 plus hours of vacation leave was unused at June 30, 2004. The Library also accrues 8 sick leave days and 2 personal leave days per year. Other salaried employees accrue sick leave at 3 ½ hours per month up to a maximum of 16 days. The sick leave days may be accumulated up to 16 days. In the event of termination of employment, the Librarian and other salaried employees are reimbursed for one half of any unused, accumulated sick leave. 4 plus sick leave days were accumulated and unused at June 30, 2004.

Suttons Bay Area Public Library Notes to Financial Statements June 30, 2004

#### NOTE 12- RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the audit year the Library addressed these risks through the purchase of commercial insurance through a local insurance agent and Citizens Insurance Company of America. There was no significant reduction of insurance coverage from prior years nor have the amounts of any settlements exceeded insurance coverage in any of the past three fiscal years.

SUPPLEMENTAL DATA SECTION

# Suttons Bay Area Public Library Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund For the Year Ended June 30, 2004

Schedule 1 Page 1

	Budgetar	Amounts		Variance Favorable
Revenues	<u>Original</u>	<u>Final</u>	Actual	(Unfavorable
Contributions from Local Units:				
Penal Fines – Leelanau County	\$ 17,000	\$ 17,000	\$ 16,492	\$ (508)
Suttons Bay Township	39,852	39,852	39,852	<b>5</b> (200)
Bingham Township	33,940	33,940	33,940	-
State Grants:	33,740	33,740	33,740	-
State Aid	4,758	4,758	5,414	656
Charges for Services:	4,738	4,730	3,414	030
Copier Fees	2,050	2,050	2,090	40
nterest and Rent:	2,030	2,030	2,090	40
Interest and Kent.	400	400	172	(227
Other:	400	400	173	(227
Gifts, Donations, Memorials and Miscellaneous	12,000	28,639	24,136	(4,503
Total Revenues	110,000	126 630	122.007	
	110,000	126,639	122,097	(4,542)
Expenditures				
Library Materials:				
Collection	-	-	24,285	-
Periodicals	-	-	2,569	-
Processing Supplies and Services		-	1.332	<del>-</del>
Total	22,300	28,470	28,186	284
Salaries, Wages and Fringe Benefits:				
Salaries and Wages - Librarian	•	-	28,388	-
Salaries and Wages – Other	-	-	17,798	_
Social Security/Medicare	-	-	969	_
Health Insurance	_	_	3,625	_
Pension	_	-	3,029	_
Workmen's Compensation	_	_	402	
Professional Development	<u> </u>	<u>-</u>	112	
Total	56.160	56,860	54,323	2,537
Cacilities and Equipment:				
Utilities	-	-	3,614	-
Telephone	-	•	1,164	-
Janitorial Services	•	-	2,375	-
Automation Services	-	_	2,701	-
Copier Supplies and Service	-	-	692	-
Maintenance and Repairs	-	-	5,975	-
Landscaping	-	-	10	-
Capital Outlay	-	_	14,328	-
Insurance		<del>_</del>	1,549	
Total	23,275	33.276	32,408	868

The Notes to the Basic Financial Statements are an integral part of this statement.

#### Suttons Bay Area Public Library Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund For the Year Ended June 30, 2004

Schedule I Page 2

Expenditures (Continued)		Budgetar Original	y Amounts Final	Actual	Variance Favorable (Unfavorable)
Administrative Services: Community Relations Office Supplies Postage Professional Services Other		- - - -	-	1,119 1,892 1,267 4,319 124	- - - -
Total		9,200	8,968	8,721	247
Total Expenditures		110,935	127,574	123,638	3,936
Excess Revenues (Expenditures)	(1)	<u>\$ (935)</u>	<u>\$ (935)</u>	(1,541)	\$(60 <u>6</u> )
Fund Balance – Beginning of Year				20,199	
Fund Balance – End of Year				<u>\$ 18,658</u>	
(1) Budgeted from Fund Balance					

<sup>(1)</sup> Budgeted from Fund Balance

The Notes to the Basic Financial Statements are an integral part of this statement.